



PLANNING, DESIGN AND ACCESS STATEMENT

PROPOSAL

OUTLINE PLANNING PERMISSION SOUGHT FOR REPLACEMENT OF EXISTING CAR PARK WITH NEW RESIDENTIAL BUILDING HOUSING A MIX OF 9 DWELLINGS WITH CAR PARK AND ASSOCIATED CYCLE AND BIN PROVISION.

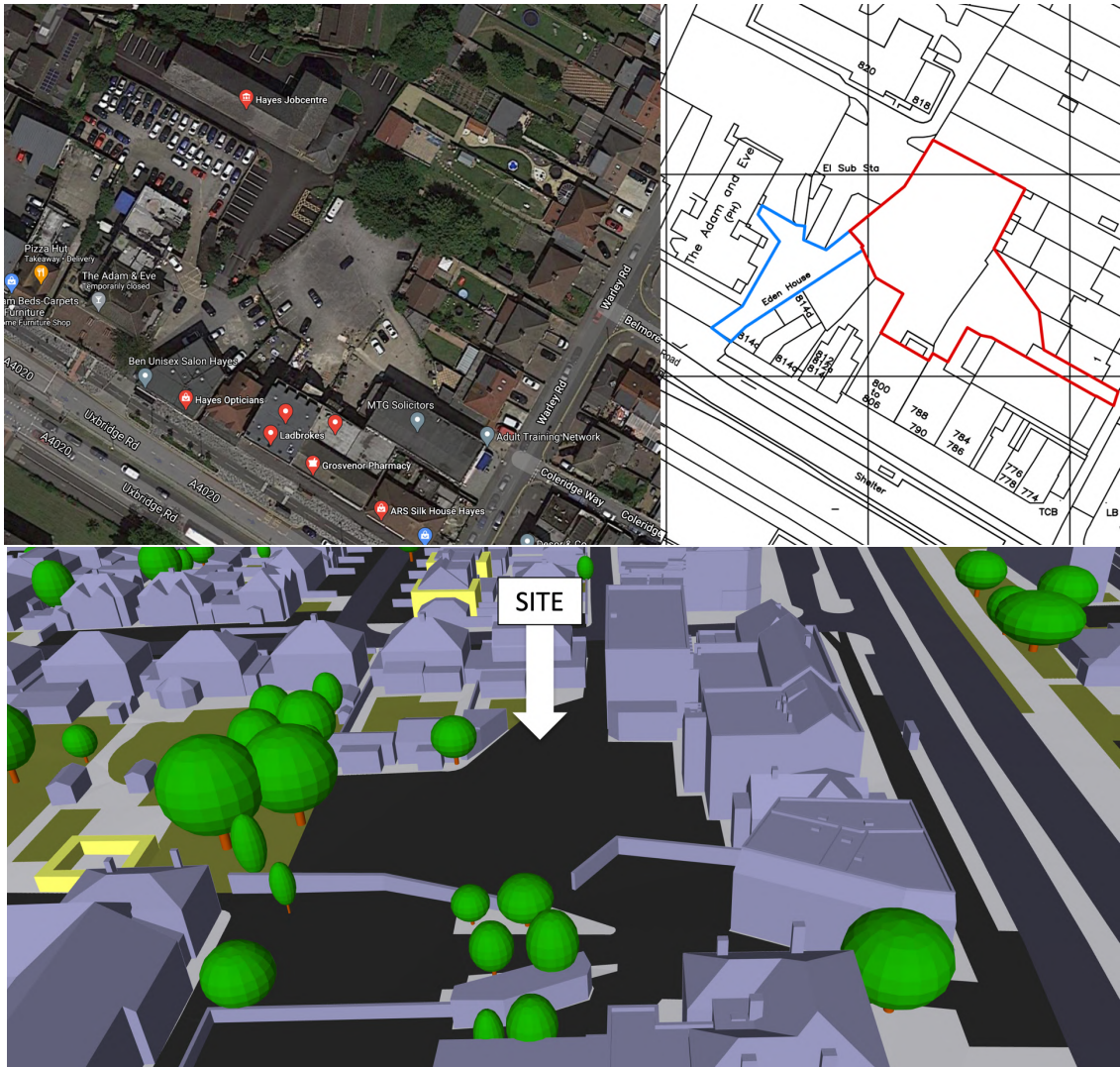
LANDSCAPING RESERVE MATTERS.

LOCATION

CAR PARK, LAND R/O 800 UXBRIDGE ROAD
HAYES, MIDDLESEX

REPORT

OCTOBER 2024



Application site shown above

Site and Surroundings

The site consists of a rear car park with 48 bays accessed off Warley Road with separate access from Uxbridge Road, adjacent to the Adam & Eve Public House.

The car is largely level and provides unallocated but agreed parking for a number of commercial units fronting Uxbridge Road. The car park benefits from two access roads, one off Uxbridge Road, which is used by the site, adjoining garage and Job Centre and the second access is off Warley Road.

The adjoining land uses include Job Centre office, commercial garages, a nearby Public House, residential houses and mix use commercial and flats fronting Uxbridge Road. To the north of the site is a line of trees and to the west is an open car park serving the adjoining offices. The nearby buildings are largely of traditional brick finish with a mix of pitch and flat roof buildings.

The site is in immediate walking distance to shops, amenities and bus services found along Uxbridge Road. The site is not located within a Conservation Area and does not accommodate any listed or locally listed buildings. There are no trees within the site. The site does border a Conservation Area and the nearest locally listed building is the Adam & Eve Public House. The site is not located within a Flood Risk zone.

Policy considerations

National Planning Policy Framework 2023 (NPPF)

The London Plan 2021

The Local Plan: Part 1 - Strategic Policies (2012)

The Local Plan: Part 2 - Development Management Policies (2020)

The Local Plan: Part 2 - Site Allocations and Designations (2020)

Planning Proposal

Application seeks outline consent for replacement of existing car park with replacement car park and new residential building housing 9 flats. Landscaping Reserve Matters.

Key elements of the proposal are as follows:

Proposed Residential Accommodation and Parking provision

Ground floor

FLAT 1: 2 bedroom (4 person) flats of **74m²**

FLAT 2: 3 bedroom (4 person) flats of **74m²**

FLAT 3: 2 bedroom (4 person) flats of **74m²**

First floor

FLAT 4: 2 bedroom (4 person) flats of **74m²**

FLAT 5: 3 bedroom (4 person) flats of **74m²**

FLAT 6: 3 bedroom (4 person) flats of **74m²**

Roof

FLAT 7: 2 bedroom (4 person) flats of **74m²**

FLAT 8: 2 bedroom (4 person) flats of **70m²**

FLAT 9: 2 bedroom (3 person) flats of **67m²**

- Shared bins and secure cycle storage facility for 20cycles
- 9 x balconies of 9m², one per dwelling
- Communal rear garden of 186m²
- Frontage landscape area 208m² inclusive of new low-level hedges and trees
- Ramp access and internal lift
- 1 disabled parking bay for residential visitors
- 23 parking bays for commercial users of the existing parking area.

The proposed development will make efficient use of an underused sustainable site, which is within immediate proximity to a wide range of services, public transport and retail provision that would deliver accessible residential development within a new build suited to respect the site mix use setting and neighbouring amenities.

Principle of Development

The site is located to the rear of 800 Uxbridge Road, which accommodates a mix of residential development, a Job Centre, commercial properties and adjoins the border of a Conservation Area.

The site is close to local amenities, town centre shops, schools and several public transport options. As such the immediate area can and does support higher density residential development.

The applicant is aware of planning permission being refused for development connected to the nearby Adam & Eve P.H. for a mix of 19 new dwellings and works to the P.H.

The proposed development has considered the potential of future redevelopment of the adjoining land in the design of the current scheme and also notes the principle of new higher density residential development has been found to be acceptable in this immediate area.

The applicant is also aware of approval for 74992/APP/2019/3668 that has granted planning permission for a replacement 4-storey building houses 9 dwellings at 808-810 and 812-814 Uxbridge Road.

The NPPF 2023 does not preclude previously developed land from being developed and neither does Local Policies subject to other policy considerations.

The site is an accessible small site sought to be developed by a small developer and will result in a windfall contribution to new housing not previously identified in the allocated housing delivery

The London Plan 2021 seeks an increase of annual housing supply from Hillingdon Council especially through smaller sites.

The Government and London Mayor have placed increasing emphasis on encouraging Council's to optimise new housing provision through higher density development in accessible locations through large and material to this proposal, small sites.

The London Plan 2021 sets out clearly in Policy H1 Increasing housing supply – the need to encourage development on windfall sites not previously identified in the Local Plan.

In addition, Policy H2 Small sites – seeks a greater role for small sites in the delivery of new housing provision with Council's encouraged to significantly increase the net contribution these sites make, through a diversification of sources, location, type and mix of housing supply.

It should also be noted the NPPF 2023 places greater emphasis on the delivery of new housing through smaller sites in accessible and sustainable locations.

The site, which sits within the context of existing mix use and higher density development is therefore capable of making more efficient use of existing urban land through the redevelopment of a small windfall site.

An opportunity exists to optimise new housing provision from this under used car parking area which itself is located close within easy reach of a wide range of local shops, retail park, services and other amenities.

It is noted density matrix is no longer applied in the 2021 London Plan. The London Plan 2021 makes clear that whilst a rigorous appreciation of housing density is crucial to realising the optimum potential of sites, it is not appropriate to apply the density ranges mechanistically.

The redevelopment of this site to include higher density development is considered to be in accordance with the Council's Development Plan, the London Plan 2021 and the NPPF 2023, which collectively seek the efficient use of urban land and support the location of new residential development within existing built up and accessible areas.

It is noted from the Council's previous application 75956/APP/2020/3400 delegated report, that the re-use of the car park for parking and new residential development accommodation was considered acceptable. This was further affirmed by the Appeal Inspector in the most recent appeal decision of APP/R5510/W/23/3326961 issued on 24th September 2024, the later appeal decision being a significant material consideration in the determination of this application.

The applicant maintains and in line with the previous application and Appeal decision that the use of the car park site for residential development is acceptable subject to other material considerations.

Character & Design



NPPF 2023 Draft Revisions out for Consultation.

The Council is requested to note the Government has put out to consultation substantive changes to the adopted NPPF 2023 amongst other things the re-introduction of mandatory housing targets and the removal of all references to the word's 'beauty' and 'beautiful' and 'placemaking' when assessing design.

If the above changes are adopted during the assessment of this application, the Council is requested to consider them in the formal application determination.

With respect to character the area is characterised by a mix of largely commercial buildings of traditional brick finish of varying heights, with a mix of flat and pitch roofs.

The car park is located to the rear of established mix use buildings and whilst not within a Conservation Area, part of the site adjoins Hayes Village Conservation Area.

The nearest buildings include a mix of retail units fronting onto Uxbridge Road with offices and residential at first-floor and above.

The frontage buildings have either undergone changes with extensions and conversions to residential use or are in the process of being demolished and replaced with a mix of commercial and residential development.

To the west, the site adjoins car parking areas that serve a variety of uses including a commercial garage, Job Centre and Adam & Eve P.H. These buildings varying in span, height and massing and share limited design cues.

The Job Centre is a 2-storey building of wide expanse with extensive car parking in front. It has no significant architectural qualities and retains a gap from the application site with a mix of smaller buildings extending off the main building.

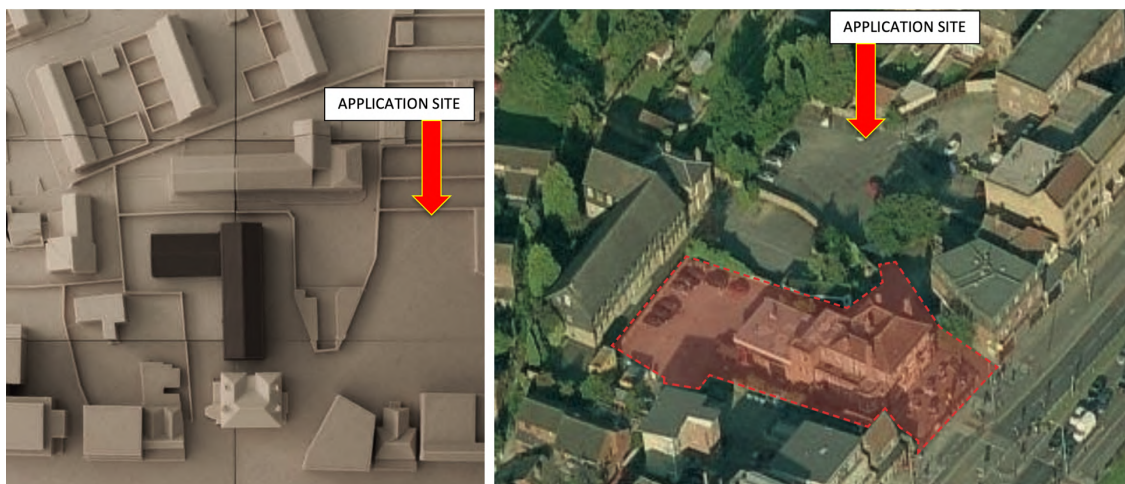
The commercial character of the rear is largely informed by a mix of brick finished buildings that have an ad hoc appearance with service areas. Towards the eastern and northern boundary, the site is backs onto elongated residential gardens.

These gardens are deep and house trees and outbuildings of varying scale with the main semi-detached houses set significantly away from the car park.

No.1 and No.3, the closest pair of semi-detached houses are located adjacent to the existing access drive off Warley Road, with No.1 garden tapered off the car park boundary. No.1 Warley Road co-exists with the movement of existing vehicles associated with the rear 41 bay car park and associated servicing vehicles.

Consideration to future redevelopment for adjoining land.

The Adam and Eve Public House, 830 Uxbridge Road, Hayes UB4 0RR. The applicant is aware of a recent application to re-develop land to the rear of and including the Adam & Eve P.H. The extracts below from that application's D&A identify the site and proposed 'L' shaped rear residential building. The application site is also marked to show its location.



The proposed building shown in red above, will be sited east of this proposed development area. Whilst it is noted that the adjoining site's application was refused by the Council and the subsequent Appeal dismissed, the current development proposed at the rear of No.800 Uxbridge Road has sought to consider any future re-development of that site.

The proposal is set back from the Adam & Eve P.H. The internal layout is designed to ensure no primary windows face east or west and any windows that do will be secondary windows and bathroom windows, which will be fixed and obscure glazed.

The new building will not result in any undue overlooking to the east that would compromise the siting of future development. Any revised re-development proposals to the rear of Adam & Eve P.H. will be mindful of the adjoining sites Appeal decision but also reflective of the setting it finds itself within, that of a locally listed building as part of the site and a Job Centre to the rear.

Whilst these buildings may be of lower height, they inform a different context to the adjoining Appeal site.

Proposal

The application site is part of a wider collection of taller buildings to the south and deep rear gardens to the north and east.

This context can accommodate the proposed 2.5 storey building height. The mansard roof form is reflective of No.800 own multi-storey building.

This proposed building is reflective of a simple traditional brick finish building whilst at the same time inclusive of higher density development.

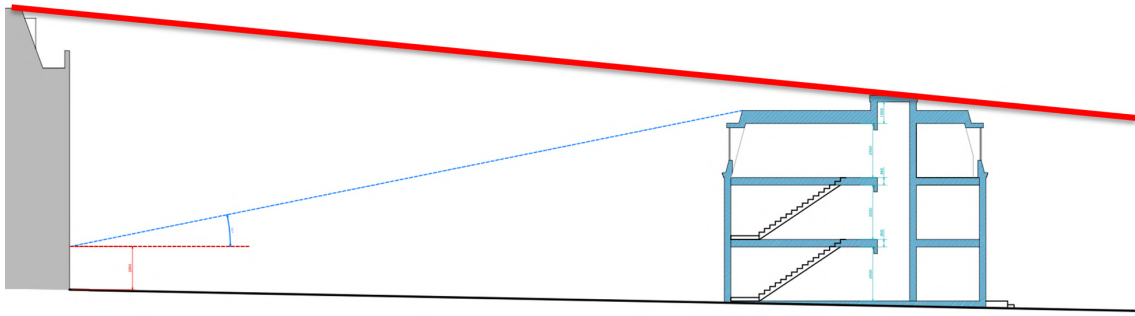
The new building will be sited on existing parking land with no existing buildings being replaced.

The scale of the site at over 1625m² permits the development to establish its own character in part but equally seek to reflect the wider mix use setting, which includes existing traditional brick finished mansard roof buildings.

Whilst the building will be sited on land to the rear of a main frontage, given the significant gaps between the proposed building footprint and nearby buildings, the scale of the development across 2.5-floors is considered acceptable in this back location. The top floor is incorporated within the roof and the tile finish provides a break from 2 full brick finished floors to a tiled roof.

NPPF 2023 seeks the efficient use of urban land and under recent changes to permitted development rights various use of buildings can be extended up to 2 more floors. Whether any building in the immediate setting qualifies or not the intent of the National Policies and the permitted development changes it to encourage taller buildings to deliver more efficient housing in accessible locations.

As shown below the height of the new building will be lower in height than the flat roof of No.800 Uxbridge Road. Whilst No.800 is a 4-storey building, the proposed development is 2.5-floors and further set lower due to land level changes from front to back and design choices.



Internally, the floor to ceiling heights will be 2.5m across all floors. The roof level floor to ceiling heights will be 2.5m at above 75% of total floor area in line with the housing standards of the London Plan 2021.

The new building will be sited off side boundaries and will back onto a line of trees in neighbouring far rear gardens. The previous set back from the rear boundary was 3.8m, this has been increased to 7m, not only creating greater rear amenity space but more separation from the rear trees and greater outlook.

The new building includes a modest lift projection above main flat roof to accommodate the lift piston movement.

At ground level, the building will have enhancement opportunities for landscaping and small tree planting where at present there is none across a significant new lawn area.

The traditional finishing materials will enhance the evolving character of the immediate setting and establish a positive building form that neither harm's or diminishes the nearby Conservation Area or Adam & Eve P.H. setting.

From Uxbridge Road, the new building will be largely screened with only glimpses through narrow gaps. It should be noted these gaps will further reduce with the redevelopment of approved scheme for 9 flats at 808-810 and 812-814 Uxbridge Road and with a more built-up setting if future development is approved as part of Adam & Eve P.H.

The character of Uxbridge Road is itself is evolving as new floors are added to existing front buildings under Permitted Development or through planning applications.

As the frontage heights increases it equally provides a balanced opportunity for rear development to be of a reflective scale but as in the proposed scheme still lower across all the footprint in a tiered design. The adjoining employment building has the opportunity to go higher as do residential houses that qualify.

The proposed height is not out of context of existing heights and whilst there is a significant gap between the frontage buildings and new building there is equally a large gap of no main buildings to the rear of the site other than outbuildings, which provides the opportunity to erect a building as proposed without appearing overly dominant.

NPPF 2023 and London Plan 2021 places significant emphasis for new housing to be delivered from a range of locations including within Conservation Areas and equally encourages taller buildings in accessible locations to take advantage of unrealised development land.

In this instance the development will deliver in terms of up to date national and London housing policy aspirations whilst enhancing the poor-quality back land site with a good quality housing development that respects the wider mixed setting of the area.

The Council is requested to note the proposed development is identical in siting, scale and form to that considered under appeal APP/R5510/W/23/3326961.

It the determination of the appeal the Inspector found the design, siting and scale of the development to be acceptable, which is a significant material consideration in support of the present application for the Council to consider.

Materials & finishes

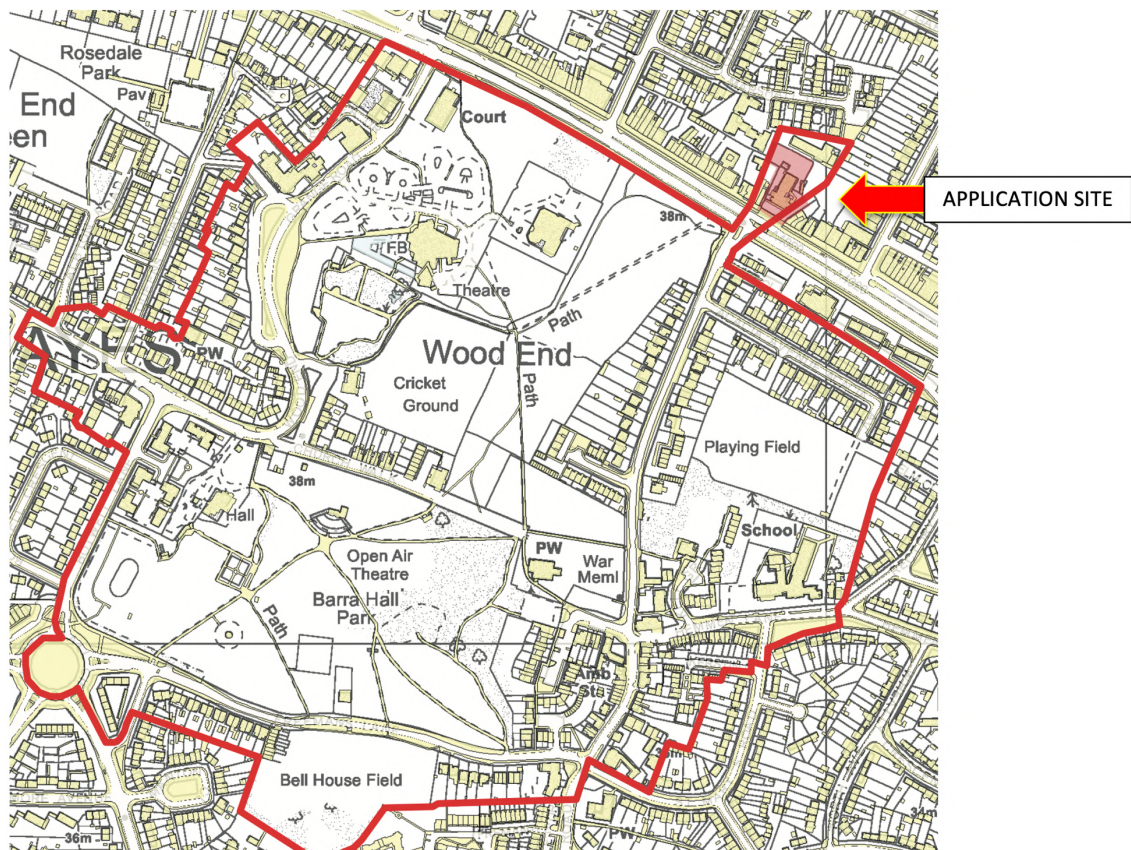
- Traditional brick finish with mansard tiles.
- The external amenity area will be a mix of lawn with planting to the front and rear lawn areas with new trees.
- Balconies will be glazed with obscure side screens.

All boundaries will be enclosed by 1.8m high wooden panels with soft landscaping treatment around the rear where boundary fencing is being replaced.

Final selection of all materials can be controlled and delivered by way of a pre-commencement planning condition.

Heritage Context

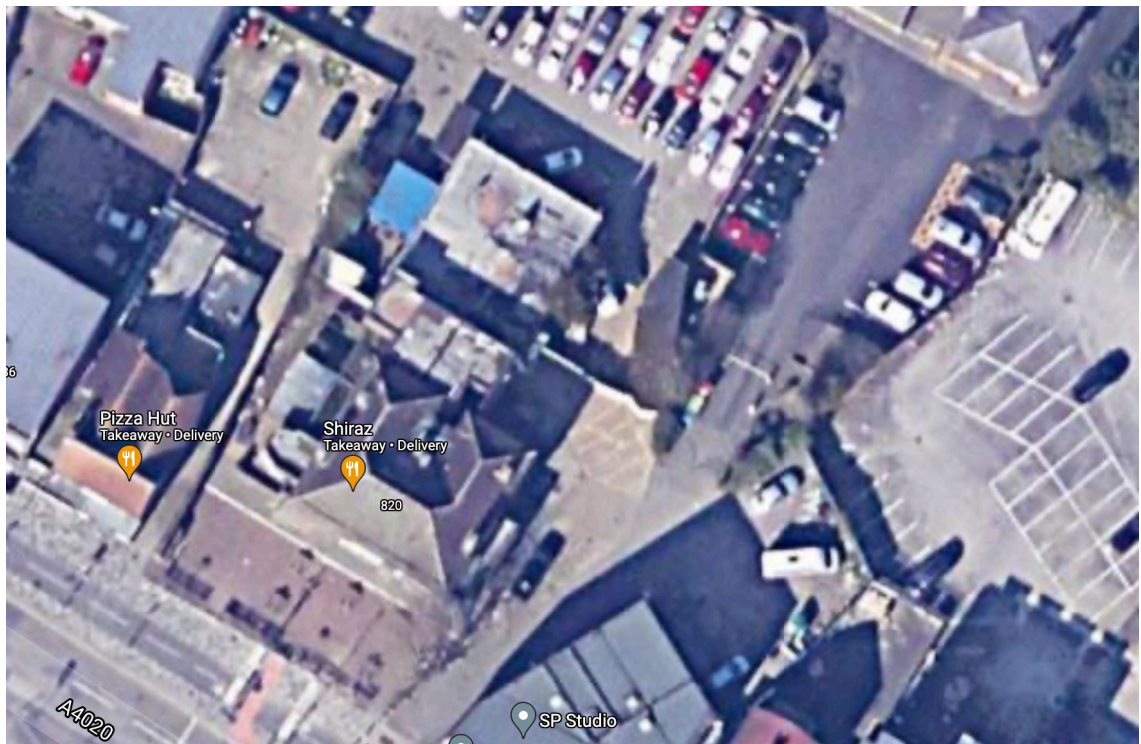
Hayes Village Conservation Area is located next to the site, although it should be noted that the main area is located south of Uxbridge Road. The small pocket that borders the western boundary of the site houses Adam & Eve P.H, which is sited south of the application site.





Above photograph is taken from the application site car park towards the adjoining conservation area and Listed Building. This area is largely composed of tarmac parking and rear service areas serving largely non-descript commercial buildings.

The land adjoining the Adam & Eve P.H is largely a driveway enclosed by commercial fencing with extensive parking and car repair building and yard to its rear. It is reasonable to assert the quality of character around the setting of the Adam & Eve P.H is of not architectural merit or significance and indeed already diminishes its setting when seen from the site.



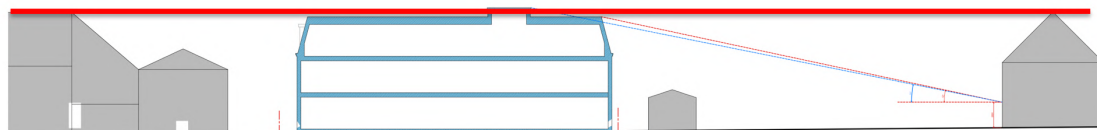


From the main public front view whilst there is a passing visual gap between the Adam & Eve P.H and adjoining mansard roof commercial property, this is a modest long view and is itself largely disrupted by the siting of the larger more prominent commercial building with the Adam & Eve P.H set back.

It is fair to state the setting of the Adam & Eve P.H is already disjointed when seen in the context of the main public frontage view and far sited development behind the Adam & Eve P.H would not alter that view to a detriment extent or harm the public view of the Adam & Eve P.H and its main frontage setting in the Conservation Area.

The proposed development is sited north-east of the Conservation Area, where the site largely borders parking and access areas serving various users including the Job Centre. This area is extensively covered by tarmac.

The scale of the development is reflective of existing non-descript buildings and residential buildings found to the rear of the Conservation Area.



The traditional design of the building as shown above (example of materials finish) will result in an attractive building form that will maintain and enhance the backdrop setting of the nearby Conservation Area and the gap view between the locally listed Adam & Eve PH.

The new building will be set back from the Conservation Area and given the immediate buildings and adjoining car-park, the proposed development will not harm the qualities that inform the wider Conservation Area.

The Adam & Eve P.H. which is sited south of the application site, retains a significant distance to retain its own setting within the Conservation Area and its mix use character.

The most recent appeal decision APP/R5510/W/23/3326961 states:

The Conservation Area Appraisal identifies an important view looking toward the NDHA from the junction between Uxbridge Road and Church Road. Because of its siting, scale and separation from this junction, the proposed building would not intrude significantly into this view.

The proposed building would remain visible from closer views to the front, side, and rear of the NDHA and land to the fore of the job centre building. Nevertheless, because of its acceptable siting, scale, design and landscaping, this would not harm the setting of the Conservation Area or the NDHA.

Accordingly, the proposal does not harm the character and appearance of the area and would comply with Policy BE1 of the Local Plan (Part One) (2012), policies DMHB 11 and DMHB 12 of the Hillingdon Local Plan: Part Two - Development Management Policies (2020), and Policies D1 and D3 of the London Plan (2021). These seek, among other matters, for development to be of high quality, which harmonise with the local context taking into account the surrounding scale and height of adjacent structures and a design-led approach that optimises the capacity of a site.

I also find no conflict with Policy HE1 of the Hillingdon Local Plan: Part One (2012), policies DMHB 1, DMHB 3 and DMHB 4 of the Hillingdon Local Plan: Part Two - Development Management Policies (2020) and similar aims of the Framework, which seek to conserve and enhance the areas historic environment.

Given the proposed development is identical to the proposal assessed under the above appeal, it is put forward the development will not harm the setting of this locally listed building or nearby Conservation Area.

The Council is requested to note the appeal decision APP/R5510/W/23/3326961 is a significant supportive material consideration in the determination of this appeal.

Residential layout

In terms of the mix of dwellings, the proposal seeks to provide 2 and 3-bedroom dwellings with a maximum occupancy of 3 and 4 persons for the 2 bedroom and 4 persons for the 3-bedroom dwellings.

Each of the dwellings will have a GIA of between 67m² and 74m², which all meet London Plan housing standards for 2-bedroom flats 3 person (61m²), 2-bedroom flats 4 person (70m²) and 3-bedroom flats 4 person (74m²).

Each of the units will have front and rear aspect windows and laid out to stack bedrooms above bedrooms and living spaces above living spaces. All dwellings with have floor to ceiling heights in accordance with the London Plan 2021.

The development will naturally seek to meet the requirements of Building Regulations with respect to soundproofing.

The quality of internal living space will be sufficient to provide future occupants with a good internal living environment with access to onsite 186m² communal garden.

Ground floor dwellings are set back from the driveway and parking areas with landscaping buffers. No cars will be parked in front of ground level flats.

Lastly, the Council is requested to note that with the advent of technology and modern furnishings flats can readily be filled with flat panel televisions, multi functional storage units, laptops and compact utility units which combined can significantly reduce floor space demand within units. This allows more openness within residential units that can equally contribute to its own internal amenity space.

Amenity Provisions

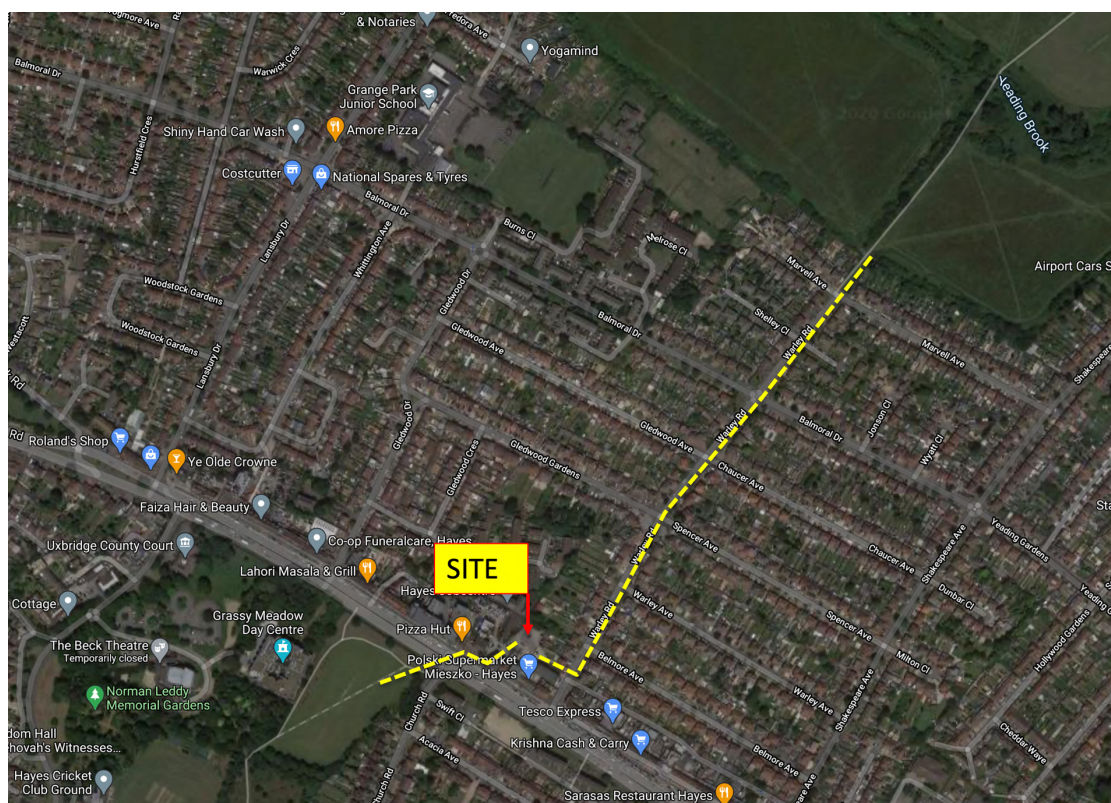
The Mayor of London's Housing Supplementary Planning Guidance (HSPG) sets out that 5m² of private amenity space should be provided for every 1 or 2-person dwelling, with a further 1m² for each extra occupant. Where this is not achievable a degree of communal space and proximity to alternative public open space should be considered rather than stifle the delivery of new housing.

The application is for 9 dwellings. The total amenity requirement for this development to meet the requirements of The Mayor of London's HSPG will be 63m².

Policy DMHB 18 of the Hillingdon Local Plan: Part Two - Development Management Policies (2020) states that residential buildings should provide external amenity space which is sufficient to protect the amenity of the occupants of the proposed and surrounding buildings. Balconies should have a depth of not less than 1.5 metres and a width of not less than 2 metres.

The proposal will provide for 186m² of communal amenity space in addition, the landscaping areas will provide additional amenity in the form of lawn, planting, hedges and trees and space for benches.

The Council will note 74992/APP/2019/3668, granted permission for replacement 4-storey building houses 9 dwellings at 808-810 & 812-814 Uxbridge Road.



This site backs onto the application site. The Delegated Report states:

'All of the proposed balconies comply with the standards within Policy DMHB 18 and provides between 5 and 6 square metres of external space for all flats. The 2-bed flat at ground floor would also benefit from a small private garden area of 9.42 square metres. A communal garden of 43.6 square metres would also be provided allowing all residents

access to outdoor space. The site is also located a very short distance to an open park space.'

It is noted the above approved scheme provides for private balconies but limited communal amenity space or other amenity spaces beyond the balconies. The report also highlights the proximity of the approved scheme of 9 dwellings to open park space.

Similarly, the application site, which adjoins the approved scheme is also within walking distance to various local public gardens and open spaces as illustrated by the map above showing the route path to parks in either direction of the site.

It is also noted the mix use buildings in front and along Uxbridge Road, which have residential units at first-floor and above, have no onsite amenity provisions.

The Council is requested to note that not all future occupants will seek onsite amenity and will prefer to use public parks as shown below and priorities other benefits such as quality of internal living space, onsite parking and cycle provision, and proximity to public transport and accessibility to shops, services, parks and leisure facilities through the use of cycles and walking, which the site will provide.

The most recent appeal decision APP/R5510/W/23/3326961 states:

Private outdoor amenity space positively contributes to the quality of dwellings and the health and wellbeing of residents. Table 5.3 of Policy DMHB 18 of the Hillingdon Local Plan: Part Two - Development Management Policies (2020) requires a minimum of 25 sqm of private amenity space for 2 bed flats and 30 sqm of private amenity space for 3 bed flats. Based on the proposed accommodation, the scheme generates a requirement for about 240 sqm of outdoor private amenity space.

As originally submitted, the scheme incorporates a communal outdoor garden measuring about 186 sqm. Based on the amended drawings an additional 60 sqm of private amenity space is proposed. This would comprise 3 separate areas for each ground floor flat. It is disappointing that these private amenity areas are not designed to be directly accessible from the living areas of the flats they serve. Nevertheless, these, along with the communal outdoor garden, which would be largely used by the occupiers of the 6 upper floor flats, provide an acceptable quantum of outdoor amenity space for residents of the proposed development.

Consequently, the proposal accords with the overarching aims of Policy DMHB 18 of the Hillingdon Local Plan: Part Two - Development Management Policies (2020).

The current scheme reflects the amended drawings considered during the above appeal with the addition of direct access from living rooms for ground floor flats.

In light of the above, the appeal decision APP/R5510/W/23/3326961 is a significant supportive material consideration in the determination of this appeal.

It is put forward that the proposal will provide a good onsite amenity suitable for the size of flats proposed with the added benefit future occupants will have of being close to a range of public open spaces and having above standard internal living space.

Parking Provision

The car park is located to the rear of existing mix use buildings with the benefit of two access driveways.

One located off Uxbridge Road and used by current car parking users as well as vehicles and pedestrians visiting the rear commercial auto garage and Job Centre. As such this is an established shared access drive.

The second access, which the application seeks to utilise as the primary access drive is located off Warley Road.

This also provides the current car park users with vehicle and pedestrian access, but this is not connected to other sites.

Red arrows identify existing access points in and out of the site and white arrows show access points and vehicle areas that use the shared access onto Uxbridge Road.



The application seeks to use the Warley Road access for all vehicle access and for as pedestrian and cycle access together with a secondary gate providing pedestrian and cycle access to Uxbridge Road.

The site itself is located in a PTAL 3 area and is well served by shops, amenities, public space and public transport.

Whilst the London Plan 2021 supports less reliance on private cars for trips and supports development in accessible and sustainable locations, which is also underpinned by NPPF 2023, which continues to have a presumption in favour of sustainable development. The site is considered to be located within a sustainable location.

The proposal seeks to replace 48 existing parking bays with 24 parking bays located at ground level.

Of these 23 parking bays will be allocated to existing commercial users tied by separate commercial agreements with the applicant.

The 1 remaining bay is to be a disabled bay for use of the residential development with all flats having no allocated parking and tied to a car-cap legal agreement subject to the Council agreement.

The Council is requested to note application 74992/APP/2019/3668, which has been granted planning permission for a replacement 4-storey building houses 9 dwellings at 808-810 and 812-814 Uxbridge Road.

This site backs onto the application site. The Delegated Report states:

'Policy DMT 6 of the Hillingdon Local Plan: Part Two - Development Management Policies (2020) states that new development will only be permitted where it is in accordance with the Council's adopted Car Parking Standards.

The site has a PTAL rating of 3 which is considered reasonable. When considering the quantum of development against the Council's car parking standards within Appendix C of the Hillingdon Local Plan: Part Two - Development Management Policies (2020) it is required that 6.5 spaces are provided. The proposed development is car free and so it fails to comply with these standards. However, it is noted that these are the maximum requirements and there are no minimum standards listed. In addition, the parking survey has been submitted as part of the application to support the reasoning behind a car free development. The survey, which used the Lambeth Methodology, shows a 67% parking stress which indicates there is parking available on street. In addition, the applicant has reported that Census data shows that in the surrounding area 46% of flats, maisonettes and apartments do not have a car. Based on the information submitted the Council's highway officer has raised no objections.'

It is evident from recent evidence justified to support the above application, that the parking survey and census data undertaken by those applicants supports a car free development.

There has been significant new development in the immediate setting and as such the findings of the parking survey and census survey from the adjoining development should carry over into the consideration of this site for 9 dwellings.

The Council's own Appeal statement for Appeal 3285053 suggest the appellant at the time for application 75956/APP/2020/3400 should have considered a NIL parking provision scheme so as to remove the need for the basement and deliver a scheme that could make contributions potentially to affordable housing.

The Council's Appeal comments would be reflective of the Highways comments set out earlier for application 74992/APP/2019/3668, which also permitted NIL parking onsite for 9 dwellings in the same setting.

The previous application for 19 dwellings did provide a supportive Transport Note for access and turning spaces.

The current plans show turning circles within the site plan area and should the Council need further information this can be delivered on request.

The 74992/APP/2019/3668 application for 9 flats on adjoining land parking survey showed a 67% parking stress with overspill parking still available on nearby streets.

Even taken into account modest new development the level of parking stress is not expected to have materially increased to the detriment of existing parking users. As such a new survey has not been undertaken.

The Council will be mindful of its own policy that seeks a material increase in 3-bedroom dwellings across the Borough to meet an identified and growing shortfall in family dwellings.

This scheme provides 4 x family dwellings in a sustainable location in immediate walking distance to a wide range of shops, services and amenities, schools, parks and bus services along Uxbridge Road.

Family occupants in this instance can access a range of amenities by walking, cycle and bus services and as such are well located in a setting without the need for private vehicles to access such services.

The location supports no parking and encourage new families and non-families to live in a sustainable location in line with national and local sustainability objectives.

The development will continue to safeguard local highway and pedestrian safety through the use of the site and access drives for higher density development and existing non-residential parking.

The applicant will submit a draft car cap legal agreement in line with the one submitted as part of the appeal APP/R5510/W/23/3326961.

Cycle Provision

The proposal will provide secure cycle storage provision as shown on the ground floor plan for 20 cycles across two tier cycle racks.

The provision will meet the future demands of the occupant's onsite with additional visitor capacity. The local amenities including parks, schools, shops and services are all accessible by cycling.

Pedestrian and Cycle Access

The proposal provides two points of entry into the site for pedestrian and cycle access. The shared surface with a waiting pedestrian and cycle bay towards the vehicle entrance and a secondary gated entrance for cycle and pedestrian use providing direct access to Uxbridge Road shops and bus services.

The use of shared surfaces is not uncommon for flats developments and given the low-level parking on site and general static movements as most bays will be used during the working days for arrival and departures in combination with clear visibility across the open shared surface will not result in undue conflict between vehicles and pedestrian and cycle users.

Secure Access

Access into the flats will be two separate entrances to the tiered building. An internal lift will provide wheel chair access to upper floors in the main section of the building.

Refuse Bins

The proposal provides refuse bins to meet the occupancy needs as per the proposed plans.

These will be sited for ease of collection within a partial enclosed area of the building next to the cycle access store and side path to the communal amenity area. Bins can be readily collected from this location.

Fire Access

Policy D12A of the London Plan 2021 requires all development proposals to achieve the highest standard of fire safety and requires submissions to demonstrate that they:

- 1) *identify suitably positioned unobstructed outside space: a) for fire appliances to be positioned on b) appropriate for use as an evacuation assembly point.*

With respect to above the property is to the rear of existing development with 2 vehicular access points and borders a Job Centre with its own parking area adjoining the site.

A fire appliance has options to park outside the main property from Warley Road or from Uxbridge Road. A third option is from the Job Centre car park.

Residents can evacuate onto the car park and use safe access routes to the side road or main Uxbridge Road.

- 2) *are designed to incorporate appropriate features which reduce the risk to life and the risk of serious injury in the event of a fire; including appropriate fire alarm systems and passive and active fire safety measures*

The development will include fire alarms in all rooms and communal hallways in line and sprinkler systems in line with Building Regulation requirements.

- 3) *are constructed in an appropriate way to minimise the risk of fire spread*

The brick building will be built without the need for cladding and all efforts have been taken to stack kitchens above kitchens and include sufficient fire safety flooring between floors.

- 4) *provide suitable and convenient means of escape, and associated evacuation strategy for all building users*

The development is small scale and does not have scope for an external fire stair. However, the communal main entrances have immediate access onto the car park open area and means of escape from there with 2 access points out. In line with standards a communal fire escape strategy will be provided to all new occupants and be part of the communal living arrangements.

- 5) *develop a robust strategy for evacuation which can be periodically updated and published, and which all building users can have confidence in*

Upon completion of the development this will be provided but at this planning stage is not considered a requirement for this small site.

- 6) *provide suitable access and equipment for firefighting which is appropriate for the size and use of the development.*

Upon completion of the development this will be provided but at this planning stage is not considered a requirement for this small site. Naturally all floors and kitchens will include fire extinguishers in line with Building Regulations.

Given the development's scale and its location next to a main road, it is considered that matters of fire matters could reasonably be considered under building regulations and in line with the above considerations.

The site can accommodate a new fire hydrant provision and where needed fire sprinklers will be added to meet the relevant Building Regulation standards.

Lifetime homes

In terms of lifetime homes the development provides ramp access to both entrances as well as an internal lift to 6 flats. A disabled bay is included for the residential development.

On all other matters the development will need to be compliant with Building Regulations.

Flood Risk Assessment

The site is located within Flood Zone 1, based on the EA's latest Flood Risk Map. The site is not within an area vulnerable to flooding or long-term flooding.

Suds can be delivered by way of planning condition, a view shared by the Appeal Inspector in determination of previous Appeals.

Sustainable Energy

The proposed development embraces principles of sustainable design and construction.

Such measures have been detailed below.

Energy efficiency

- High levels of insulation to the floors, walls and roof space
- Double-glazing to all windows and external doors
- Carefully designed economic and efficient central heating system with high efficiency boilers and heating controls.
- Low energy lighting will be used on this development.

Water Conservation

- Low water use appliances both sanitary and kitchen to be utilised.
- Water but to be provided.

Development

- Occupants will be encouraged to use the local authority recycling facilities.
- Convenient access to local public transport, shops and local schools.
- Dedicated onsite cycle storage unit will be provided

Tree and Landscape

The frontage area will be retained landscaping buffers to include flower bed and small tree planting. The total area of new landscaping lawn is 208m² at the front and 186m² lawn to the rear.

There are no trees onsite and any adjoining trees will not be impacted by the proposed development with a retain 7m distance from the proposed rear elevation to the site's rear boundary.

Landscaping is to be dealt with by Reserve Matters.

Neighbouring amenity

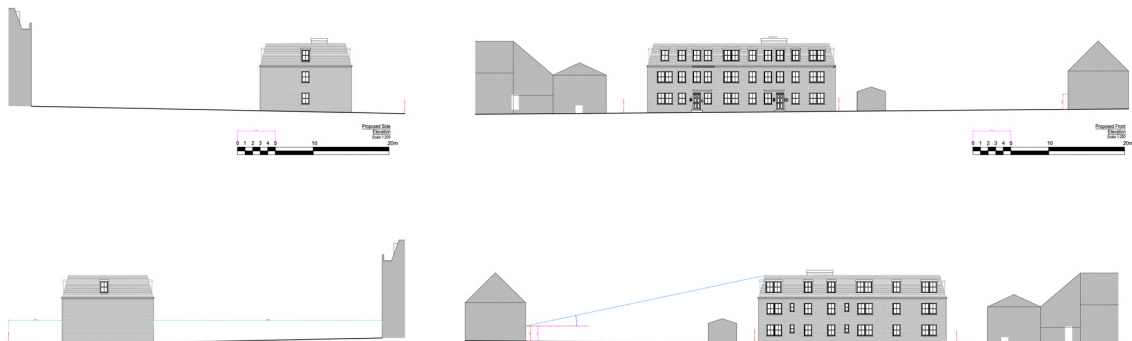


The application site is considered a second-tier location, sitting behind the primary mix use frontage buildings lining Uxbridge Road.

The siting is within the context of a large mix use car park, which border commercial buildings fronting Uxbridge Road including upper floor residential flats. To the rear and sides there are a mix of more traditional houses and other employment offices.

The use of the car park site for residential development in itself will not harm the amenities of any adjoining property or land use.

The new building has been set back into the site so that maximum separation distances can be achieved from rear elevations of buildings fronting Uxbridge Road.



The plan extract above seeks to demonstrate that the main building height will be lower in height than the 4-storey flat roof building in front and respect 45 and 30-degree vertical lines from adjoining properties outlooks.

The building will maintain a sufficient gap from both side offices and residential gardens with a well landscaped and tree line area to the rear.

The proposed windows would only overlook existing areas that can be seen from the car park area and in this mixed use setting the general privacy afforded to houses in more sub-urban areas would not be comparable.

All side windows are marked to be obscure glazed and serve as secondary windows only.

Mixed use settings general co-exist with tighter levels of development with residential and commercial sited close to one another including outlooks over service areas and ancillary commercial fixtures such as air condition units and vents.

In this instance the layout of the new development has sought to be sighted away from these elements to afford the future occupants of the new dwellings with a more peaceful setting and greater privacy.

Likewise, users of adjoining land and commercial users of the car park will not have their operations and other benefits they enjoy be limited by the new development.

In terms of deliveries and servicing trips, in generally it is accepted that residential developments generate in the region of 8-9 delivery and servicing trips per 100 dwellings per day.

For the proposed development of 9 dwellings, a TRICS database trip generation exercise would project less than 0.10 delivery/service vehicles per day (service / goods trip/ other goods vehicles).

The level of trips would be acceptable in this location and would not harm any adjoining residential and non-residential development.

Overall, the siting, scale, residential use and presentation of the new development will have no material impact on the amenities of adjoining residential and non-residential buildings and their occupants.

In addition, the future occupants of each new build flat will be provided with a good quality internal living space, with appropriate outlook, privacy and daylight.

Affordable Housing

The site is less than 10 dwellings and as such does not qualify for affordable housing.

Planning Balance

The benefits that add significant weight in favour of the proposal are:

Firstly, the development is well designed and optimizes an under used plot within walking and cycle distance to local shops, services, amenities and bus services. Thereby reducing the reliance on private vehicle trips.

Secondly the development is a small site and the developer subject to planning will seek to build out and deliver the new dwellings in a speedier time frame than larger strategic sites and delivery dwellings suitable for this accessible location.

Thirdly, the development will deliver good quality dwellings with spacious internal living space, onsite private amenity and access to nearby public open space.

The design of the new building will positively contribute to the mix residential and non-residential setting and remain at a significant setback so as not to harm the setting of

the local listed building or the adjoining conservation area.

Fourth, the site is within a sustainable location and can support car-free development. Future occupants are also more likely to use public transport, cycle or walk for the majority of their trips.

Fifth, the development has been designed so as to continue to safeguard the daylight, amenities and privacy of adjoining properties.

Taken as a whole there are significant deliverable benefits of this scheme.

Conclusion

The proposal is identical to the one determined under the most recent appeal decision APP/R5510/W/23/3326961 inclusive of the front garden amendments with door accesses.

With the exception of the legal agreement the Inspector found all other matters supportive of the proposal and as such the appeal decision is a significant material consideration in the determination of this application.

The application seeks outline planning permission (landscaping reserve matters) to replace and redevelop an existing car park to provide a mixed-use scheme of car parking and new residential development.

The proposal will enhance the sites character and provide more modern parking facilities and a new residential building that will make more efficient use of urban land for new housing and make a positive contribution to the urban fabric with a new modern residential building.

The provision of 9 new dwellings in this accessible location will provide an appropriate mix of dwellings suited to the site location and the natural constraints of the site.

The building design will have the appearance of a traditional tiered scale brick building with mansard tile roof. The building finish will be reflective of existing newly built and approved traditional brick finished buildings in the immediate setting.

The building's height will be lower than existing roof buildings fronting Uxbridge Road and due to its set back it will not dominate the setting or appear overbearing. The tiered nature of the building form will also reflect the immediate height of lower buildings next door at the Job Centre.

The siting of the new building will retain sufficient distance to respect the setting of the nearby Adam & Eve P.H. The development will not harm the pocket of Conservation Area that borders the site, which itself includes a mix of commercial offices and workshops and rear service areas.

All dwellings will meet and exceed the London Plan GIA standards for 2 and 3-bedroom dwellings. All will be dual aspect and receive good daylight and benefit from balconies with ground floor units having additional rear gardens.

The Council appreciates the London Plan 2021 emphasis on the need to deliver new housing through small sites through more efficient use of land supply from a wider range of locations that can include optimising centrally located sites. The application site is considered to be within a built-up central area.

The proposal for 9 dwellings is considered to meet the requirements of policies H1 and H2 of the Draft London Plan and supports the Council's own economic growth through housing strategy.

The proposed provision of 1 disabled parking is considered acceptable in this location, which is well supported by public transport and due to its location, it will support active use of walking, cycling and other non-private vehicle base trips. The development provides secure cycle storage provisions to support alternative travel options.

The PTAL 3 supports higher density development. It should be noted the London Plan 2021 no longer applies a density matrix assessment.

The development will safeguard the amenities of neighbouring properties in terms of their daylight, privacy and general amenities.

Of particular relevance to this application is an economic role, among others, to ensure land is available in the right places to support growth; a social role to support strong, vibrant and healthy communities by providing the supply of housing required to meet the needs of present and future generations and by creating a high-quality built environment; as well as an environmental role which includes the protecting and enhancing the built environment.

The location of the development would be accessible for local amenities and public transport, and would provide additional accommodation in the area to support local shops and services.

The proposal would have an economic benefit during the construction phase and a social benefit through the provision of 9 windfall residential units making a modest contribution to local housing supply; this is a clear benefit as it reduces pressure on housing land take elsewhere.

The development will be in accordance with the Development Plan policies of the Council, the National Planning Policy Framework 2023 and The London Plan 2021

The Council is requested to grant outline planning permission (Landscaping Reserve Matters) subject to conditions and a car-cap legal agreement.