



AIR QUALITY IMPACT ASSESSMENT

**AT: Land at the corner of Fore Street and High Road,
Pinner**

CLIENT: Peter Pendleton Associates

DATE: June 2024

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Please find below the link to the online feedback form:

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2 POLLUTANTS & LEGISLATION

2.1 Pollutant Overview

In most urban areas of the UK, traffic generated pollutants have become the most common pollutants. These are nitrogen dioxide (NO₂), fine particulates (PM₁₀), carbon monoxide (CO), 1,3-butadiene and benzene, as well as carbon dioxide (CO₂). This air quality assessment focuses on NO₂ and PM₁₀, as these pollutants are least likely to meet their Air Quality Strategy objectives near roads. Table 1 provides an overview of NO₂ and PM₁₀.

Table 1 – Overview of NO₂ and PM₁₀

Pollutant	Properties	Anthropogenic Sources	Natural Sources	Potential Effects
Particles (PM₁₀)	Tiny particulates of solid or liquid nature suspended in the air	Road transport; Power generation plants; Production processes e.g. windblown dust	Soil erosion; Volcanoes; Forest fires; Sea salt crystals	Asthma; Lung cancer; Cardiovascular problems
Nitrogen Dioxide (NO₂)	Reddish-brown coloured gas with a distinct odour	Road transport; Power generation plants; Fossil fuels – extraction & distribution; Petroleum refining	No natural sources, although nitric oxide (NO) can form in soils	Pulmonary edema; Various environmental impacts e.g. acid rain

2.2 Air Quality Strategy

The UK Government and the devolved administrations published the latest Air Quality Strategy for England on 28 April 2023³. The Strategy provides an over-arching strategic framework for air quality management in the UK.

With regards to this assessment, the Air Quality Strategy contains national air quality standards and objectives established by the Government to protect human health. The objectives for nitrogen dioxide and particulates (PM₁₀ and PM_{2.5}) have been set, along with seven other pollutants (benzene, 1,3-butadiene, carbon monoxide, lead, PAHs, sulphur dioxide and ozone). Those which are limit values required by EU Daughter Directives on Air Quality have been transposed into UK law through the Air Quality Standards Regulations 2016 which came into force on 31st December 2016. Table 2 provides the UK Air Quality Objectives for NO₂ and PM₁₀. Table 2 provides the UK Air Quality Objectives for NO₂ and PM₁₀.

³ Air Quality Strategy: framework for local authority, 28 April 2023

Table 2 – UK Air Quality Objectives for Nitrogen Dioxide and Particulate Matter

Pollutant	Objective	Concentration measured as
Nitrogen Dioxide (NO₂)	200µg/m ³ not to be exceeded more than 18 times a year	1 hour mean
	40µg/m ³	Annual mean
Particles (PM₁₀)	50µg/m ³ not to be exceeded more than 35 times a year	24 hour mean
	40µg/m ³	Annual mean
Particles (PM_{2.5})	25µg/m ³ (except Scotland)	Annual Mean

Objectives for PM_{2.5} were also introduced by the UK Government and the Devolved Administrations in 2010. However, these are not included in Regulations as the Air Quality Strategy has adopted an “exposure reduction” approach for PM_{2.5} in order to seek a more efficient way of achieving further reductions in the health effects of air pollution by providing a driver to improve air quality everywhere in the UK rather than just in a small number of localised hotspot areas.

As defined in Table 4, background PM_{2.5} concentrations are well below the limit value of 25 µg/m³. As such, no further consideration has been given to PM_{2.5} within this assessment.

2.3 London Local Air Quality Management (LLAQM)

At the core of LLAQM delivery are three pollutant objectives; these are: nitrogen dioxide (NO₂), particulate matter (PM₁₀) and sulphur dioxide (SO₂). All current Air Quality Management Areas (AQMAs) across the UK are declared for one or more of these pollutants, with NO₂ accounting for the majority. It is a statutory requirement for local authorities to regularly review and assess air quality in their area and take action to improve air quality when objectives set out in regulation cannot be met.

2.3.1 Hillingdon Council

The Council has declared an Air Quality Management Area (AQMA) for exceedances of both the annual mean objective for Nitrogen Dioxide NO₂. The AQMA covers from the southern boundary to the A40 corridor from the western borough boundary, east to the intersection with the Yeading Brook north until its intersection with the Chiltern-Marylebone railway line. As such, the development is not in an AQMA.

3 PLANNING POLICY & GUIDANCE

3.1 National Planning Policy & Guidance

3.1.1 National Planning Policy Framework

On a national level, air quality can be a material consideration in planning decisions. The National Planning Policy Framework (NPPF)⁴ for England, revised and released on 20th July 2021, is considered a key part of the Governments reforms to make the planning system less complex and more accessible, to protect the environment and to promote sustainable growth. The NPPF replaces the Planning Policy Statement 23 (PPS23) Planning and Pollution Control⁵.

Paragraph 180 within the NPPF states that “planning policies and decisions should contribute to and enhance the natural and local environment” and that developments “should, wherever possible, help to improve local environmental conditions such as air and water quality, taking into account relevant information such as river basin management plans”

It goes on to state in paragraph 192 that “planning policies and decisions should sustain and contribute towards compliance with relevant limit values or national objectives for pollutants, taking into account the presence of Air Quality Management Areas and Clean Air Zones, and the cumulative impacts from individual sites in local areas. Opportunities to improve air quality or mitigate impacts should be identified, such as through traffic and travel management, and green infrastructure provision and enhancement. So far as possible these opportunities should be considered at the plan-making stage, to ensure a strategic approach and limit the need for issues to be reconsidered when determining individual applications. Planning decisions should ensure that any new development in Air Quality Management Areas and Clean Air Zones is consistent with the local air quality action plan”.

3.1.2 Planning Practise Guidance (PPG)

As defined within section 2, the UK Government has legally binding limits for concentrations of outdoor air pollutants. Development of any size can influence air quality through the construction and in use phases. The PPG for air quality outlines the considerations for developments in relation to air quality and the scenarios to be considered where appropriate.

Furthermore the PPG outlines that any assessment needs to be “proportionate to the nature and scale of development proposed and the potential impacts (taking into account existing air quality conditions”. Once these considerations and assessments have been undertaken, mitigation which is specific to the locality should be agreed between the planning authority and developer “to ensure new development is appropriate for its location and unacceptable risks are prevented”.

⁴ National Planning Policy Framework, Department for Levelling Up, Housing & Communities, December 2023

⁵ Planning Policy Statement 23: Planning and Pollution Control, Office of the Deputy Prime Minister (ODPM), November 2004

3.1.3 Land-Use Planning & Development Control

In January 2017, Environmental Protection UK (EPUK) and the Institute of Air Quality Management (IAQM) produced guidance to ensure that air quality is adequately considered in the land-use planning and development control processes⁶.

The guidance document is particularly applicable to assessing the effect of changes in exposure of members of the public resulting from residential and mixed-use developments, especially those within urban areas where air quality is poorer. It is also relevant to other forms of development where a proposal could affect local air quality and for which no other guidance exists.

⁶ Land-Use Planning & Development Control: Planning for Air Quality. Guidance from Environmental Protection UK and the Institute of Air Quality Management for the consideration of air quality within the land-use planning and development control processes. EPUK & IAQM. January 2017

3.2 Regional Planning Policy

3.2.1 The Mayor's Air Quality Strategy

In October 2010, the Mayor's Air Quality Strategy⁷ was released. The strategy sets out a framework for delivering improvements to London's air quality and includes measures aimed at reducing emissions from transport, homes, offices and new developments, as well as raising awareness of air quality issues and its impact on health. The Mayor of London Plan is also supported by detailed Supplementary Planning Guidance (SPGs) and has been used to inform the assessment.

3.2.2 The New London Plan

The New London Plan was adopted by the Greater London Authority in February 2021 with the aim of providing a strategic plan for London, setting out an integrated economic, environmental, transport and social framework for the development of London over the next 20–25 years. The Plan brings together the geographic and locational aspects of the Mayor's other strategies, including a range of environmental issues such as climate change (adaptation and mitigation), air quality, noise and waste.

Policy SI1 Improving Air Quality relates specifically to improving air quality and states the following:

"Poor air quality is a major issue for London which is failing to meet requirements under legislation. Poor air quality has direct impacts on the health, quality of life and life expectancy of Londoners. The impacts tend to be most heavily felt in some of London's most deprived neighbourhoods, and by people who are most vulnerable to the impacts. London's air quality should be significantly improved and exposure to poor air quality, especially for vulnerable people, should be reduced."

It goes on to state the following with regards to planning decisions:

1. Development proposals should not:
 - a. lead to further deterioration of existing poor air quality
 - b. create any new areas that exceed air quality limits, or delay the date at which compliance will be achieved in areas that are currently in exceedance of legal limits
 - c. create unacceptable risk of high levels of exposure to poor air quality.
2. In order to meet the requirements in Part 1, as a minimum:
 - a. Development proposals must be at least air quality neutral
 - b. Development proposals should use design solutions to prevent or minimise increased exposure to existing air pollution and make provision to address local problems of air quality in preference to post-design or retro-fitted mitigation measures
 - c. Major development proposals must be submitted with an Air Quality Assessment. Air quality assessments should show how the development will meet the requirements of B1
 - d. Development proposals in Air Quality Focus Areas or that are likely to be used by large numbers of people particularly vulnerable to poor air quality, such as children or older people, which do not demonstrate that design measures have been used to minimise exposure should be refused.

⁷ Clearing the Air: The Mayor's Air Quality Strategy. October 2010

3.2.3 Supplementary Planning Guidance (SPG)

Control of Dust and Emissions during Construction and Demolition SPG

The Greater London Authority (GLA) released the “Control of Dust and Emissions during Construction and Demolition” SPG in July 2014⁸. The guidance seeks to reduce emissions of dust and PM₁₀ from construction and demolition activities in London. It also aims to manage emissions of nitrogen oxides (NOx) from construction and demolition machinery. The SPG:

- Provides more detailed guidance on the implementation of all relevant policies in the London Plan and the Mayor’s Air Quality Strategy to neighbourhoods, boroughs, developers, architects, consultants and any other parties involved in any aspect of the demolition and construction process;
- Sets out the methodology for assessing the air quality impacts of construction and demolition in London; and
- Identifies good practice for mitigating and managing air quality impacts that is relevant and achievable, with the overarching aim of protecting public health and the environment.

The principles of the SPG apply to all developments in London as their associated construction and demolition activity may all contribute to poor air quality unless properly managed and mitigated.

Sustainable Design and Construction SPG

The Greater London Authority (GLA) released the “Sustainable Design and Construction” SPG in July 2014⁹. The SPG aims to support developers, local planning authorities and neighbourhoods to achieve sustainable development. It provides guidance on to how to achieve the London Plan objectives effectively, supporting the Mayor’s aims for growth, including the delivery of housing and infrastructure.

In relation to air quality the SPG provides guidance on the following key areas:

- assessment requirements;
- construction and demolition;
- design and occupation;
- air quality neutral policy for buildings and transport; and
- emissions standards for combustion plant

⁸ The Control of Dust and Emissions during Construction and Demolition SPG. Greater London Authority, July 2014

⁹ Sustainable Design and Construction SPG. Greater London Authority, July 2014

4 ASSESSMENT METHODOLOGY

4.1 Operational Phase (Traffic Emissions)

4.1.1 Modelled Scenarios

A modelled baseline year of 2019 has been used as this corresponds with the latest year of monitoring undertaken by the Council. The future year has also been chosen (2024) representing the first full year with the proposed development in place. Three scenarios have been adopted as part of the assessment. These are as follows:

- **Scenario 1** – existing levels of air quality / model verification (2019); and
- **Scenario 2** – future impact of traffic emissions on the proposed development i.e. introduction of new exposure (2024)
- **Scenario 3** – 2024 Future Baseline + Proposed Development

Predicted concentrations will be compared to the Air Quality Strategy objectives. Background pollutant concentrations and vehicle emission rates for all modelled years are based on the latest data issued by Defra. These background concentrations and emission factors are discussed further in the following sections.

4.1.2 ADMS-Roads

Modelling the impact of traffic emissions on the proposed development will be undertaken using the latest version of the ADMS-Roads model¹⁰. ADMS-Roads is significantly more advanced than that of most other air dispersion models in that it incorporates the latest understanding of the boundary layer structure, and goes beyond the simplistic Pasquill-Gifford stability categories method with explicit calculation of important parameters. The model uses advanced algorithms for the height-dependence of wind speed, turbulence and stability to produce improved predictions.

4.1.3 Emission Factors

Defra and the Devolved Administrations have provided an updated Emission Factors Toolkit (Version 12.0) which incorporates updated NO_x emissions factors and vehicle fleet information¹¹. These emission factors have been integrated into the latest ADMS-Roads modelling software. However, in order to undertake a worst-case assessment emission factors for 2019 have been used for all modelled years.

4.1.4 Traffic Data

Baseline flows along the local roads have been obtained through the LAEI. Baseline (2019) data from the DfT has been projected to 2024. Projection of traffic data has been undertaken using growth factors specific to the local authority, obtained from TEMPro¹². The projected flow rates are provided in Table 3. It is assumed that the percentage HDV and speed will remain unchanged in future years.

Where a link approaches a junction a speed of 20 kmph has been modelled in order to represent queuing traffic at a junction. This is the approach recommended by LLAQM.

¹⁰ Model Version: 5.0.01. Interface Version 5.0.0.5313 (16/03/2020)

¹¹ https://laqm.defra.gov.uk/documents/EFT2020_v12.0.xlsb

¹² TEMPro (Trip End Model Presentation Program) version 7. Department for Transport

Table 3 – Annual Average Daily Traffic Flows, Percentage HDV and Speeds for Modelled Roads

Link Name	Baseline AADT 2019	Future Baseline AADT 2024	Future Baseline + Development 2024	HDV (%)	Speed (kmph)
High Road	25,513	26,644	26,822	4.2	35

4.2 Background Concentrations

Background NO_x, NO₂ and PM₁₀ concentrations have been obtained from Defra¹³. These 1 km x 1 km grid resolution maps are derived from a base year of 2018 (for NO_x, NO₂, PM₁₀ and PM_{2.5} only), which are then projected to future years up to 2030. Background concentrations of NO₂, PM₁₀ and PM_{2.5} derived from Defra are provided in Table 4.

Table 4 – Background NO_x, NO₂, PM₁₀ and PM_{2.5} Concentrations

Location	Pollutant	X	Y	2019
Proposed Development	NO ₂	510500	188500	17.7
	NO _x			24.9
	PM ₁₀			15.4
	PM _{2.5}			10.6

In order to undertake a worst-case assessment, 2019 background concentrations have been assumed for all modelled scenarios.

4.3 Surface Roughness

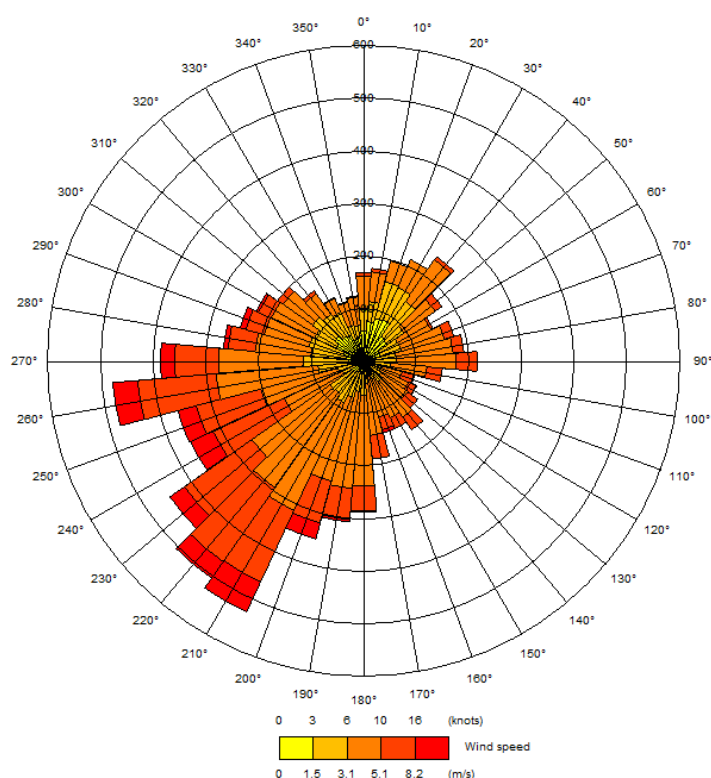
A surface roughness of 1.5 metres has been used in the model. This value is provided by ADMS-Roads as a typical roughness length for large urban areas. This value has been used across the modelled domain.

4.4 Meteorological Data

Hourly sequential meteorological data from the Heathrow Airport meteorological station has been used. Wind speed and direction data from the Heathrow Airport meteorological station has been plotted as a wind rose in Figure 2.

¹³ <https://uk-air.defra.gov.uk/data/laqm-background-maps?year=2018>

Figure 2 – Wind Speed and Direction Data, Heathrow Airport (2019)



4.5 Model Output

4.5.1 NO_x/NO₂ Relationship

Following recent evidence that shows the proportion of primary NO₂ in vehicle exhaust has increased¹⁴. As such, a new NO_x to NO₂ calculator has been devised¹⁵. This new calculator has been used to determine NO₂ concentrations for this assessment, based on predicted NO_x concentrations using ADMS-Roads. Converted NO₂ concentrations are initially compared to local monitoring data in order to verify the model output. If the model performance is considered unacceptable then the NO_x concentrations are adjusted before conversion to NO₂.

4.5.2 Predicted Short Term Concentrations

As discussed in the introduction, it has not been possible to model the short-term impacts of NO₂ and PM₁₀. Research undertaken in 2003¹⁶ has indicated that the hourly NO₂ objective is unlikely to be exceeded at a roadside location where the annual mean NO₂ concentration is less than 60 µg/m³.

For PM₁₀, a relationship between the annual mean and the number of 24-hour mean exceedances has been devised and is as follows:

- No. 24-hour mean exceedances = $-18.5 + 0.00145 \times \text{annual mean}^3 + (206/\text{annual mean})$

¹⁴ Trends in Primary Nitrogen Dioxide in the UK, Air Quality Expert Group, 2007

¹⁵ https://laqm.defra.gov.uk/documents/NOx_to_NO2_Calculator_v8.1.xlsm

¹⁶ Analysis of Relationship between 1-Hour and Annual Mean Nitrogen Dioxide at UK Roadside and Kerbside Monitoring Sites, Laxen and Marner, 2003

This relationship has been applied to the modelled annual mean concentrations in order to estimate the number of 24-hourly exceedances.

4.5.3 Model Verification

The monitoring sites listed in Table 5 has been used for the purposes of model verification. These are the closest monitoring sites to the proposed development.

Table 5 – Modelled Verification Locations

ID	Site Location	X	Y	Height (m)
HILL15	Field End Road/ Field End School	511889	186563	1.5
HILL32	Georgian Lodge Flats, Field End Road	510664	188599	2.0
HILL35	West End Road	510055	186080	2.3
HILL36	69 High Street Ruislip	509275	187340	2.4
HILL37	2/6 Hight Street Ruislip	509097	187597	2.0

4.5.4 Receptor Locations

In order to assess the potential impact of the proposed development, the perimeter of the proposed development has been modelled. The location of these model points, together with their height above ground level is provided in Table 6 and represented in Figures 3 and 4.

Table 6 – Modelled Receptor Locations

Development Receptors			
Air Quality Assessment ID	X	Y	Height (m)
D1	510318	188426	1.5
D2	510327	188433	1.5
D3	510337	188440	1.5
D4	510330	188450	1.5
D5	510326	188451	1.5
D6	510318	188445	1.5
D7	510309	188438	1.5
D8	510312	188430	1.5
Existing Receptors			
E1	510418	188468	1.5
E2	510385	188445	1.5
E3	510369	188431	1.5
E4	510333	188399	1.5
E5	510322	188385	1.5
E6	510283	188345	1.5
E7	510282	188365	1.5
E8	510261	188393	1.5

Figure 3 – Ground floor modelled receptor locations

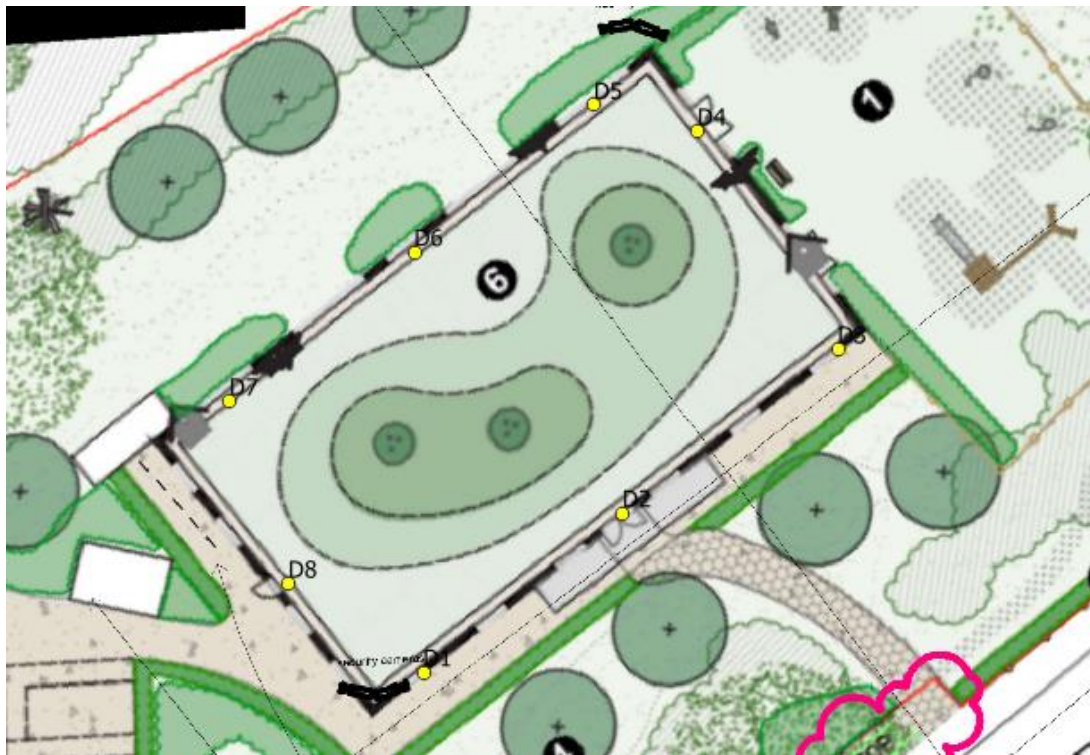


Figure 4 – Existing Receptor Locations



4.6 Ecological Receptors

There is a Local Nature Reserve and a Site of Specific Scientific Interest approximately 350m to the northwest. While the site is in relative close proximity to the site, it is expected that it will not be adversely impacted by the additional AADT generated by the development. This is largely due to the prediction that most traffic will enter and leave the site via High Road, and will therefore be outside the immediate impact area.

4.7 Significance Criteria

4.7.1 Operational Phase

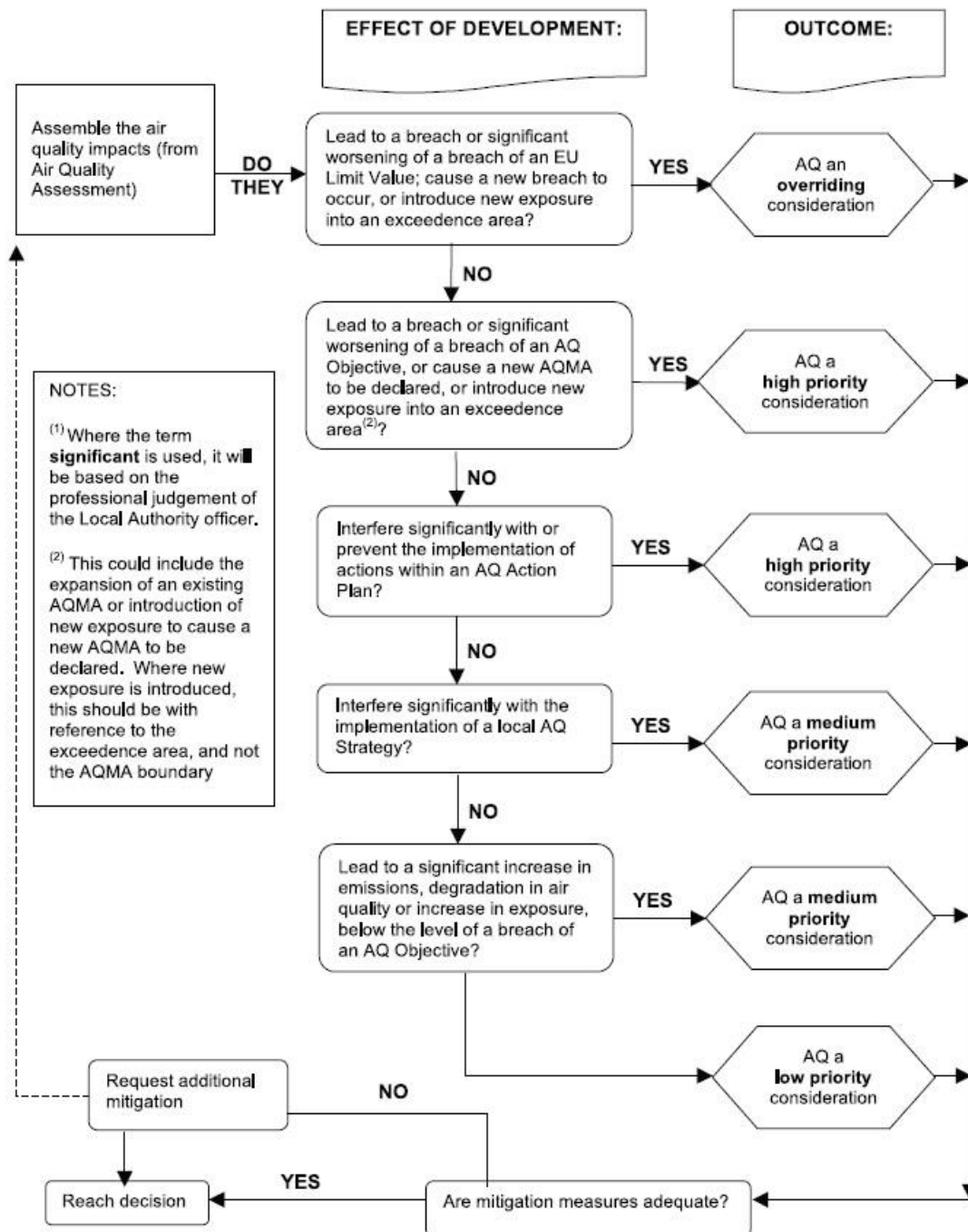
The guidance released by Environmental Protection UK (EPUK) provides steps for a Local Authority to follow in order to assess the significance of air quality impacts of a development proposal. This procedure, shown in Figure 5, will be applied to the modelled results.

The joint guidance released by EPUK and the IAQM provides impact descriptors for individual receptors. These descriptors are provided in Table 7.

Table 7 – Impact Descriptors for Individual Receptors

Long term average concentration at receptor in assessment year	% Change in concentration relative to AQ objective			
	1%	2-5%	6-10%	>10%
75% or less of AQ objective	Negligible	Negligible	Slight	Moderate
76-94% of AQ objective	Negligible	Slight	Moderate	Moderate
95-102% of AQ objective	Slight	Moderate	Moderate	Substantial
103-109% of AQ objective	Moderate	Moderate	Substantial	Substantial
110% or more of AQ objective	Moderate	Substantial	Substantial	Substantial

Figure 5 – Assessing the Significance of Air Quality Impacts of a Development Proposal



5 AIR QUALITY ASSESSMENT

5.1 Impact of Vehicle Emissions

5.1.1 Model Verification

Using the guidance provided within the London Local Air Quality Management Technical Guidance TG(19), the modelled output has been verified against the monitoring data obtained from the site listed in Table 8. The following tables provide a summary of the model verification process for NO_x/NO₂ and PM₁₀ concentrations.

Table 8 – Comparison of Modelled and Monitored NO₂ Concentrations (µg/m³)

Verification Location	Modelled Concentration	Monitored Concentration	Difference [(modelled - monitored)/monitored] x100
HILL15	27.5	27.2	1.0%
HILL32	29.5	31.6	-6.6%
HILL35	33.2	36.9	-10.2%
HILL36	28.9	38.5	-25.0%
HILL37	35.1	39.9	-12.1%

As described in the Technical Guidance (LLAQM.TG19), in order to provide more confidence in the model predictions and the decisions based on these, the majority of results should be within $\pm 25\%$ (ideally $\pm 10\%$) of the monitored concentrations. In order to improve the confidence in modelled concentrations across the modelled domain the model output has been adjusted. This is described further in the next section.

5.1.2 Model Adjustment

In order to undertake model adjustment, it is first necessary to derive the monitored and modelled road contributions of NO_x (excluding background). The modelled road contribution NO_x is taken directly from the ADMS-Roads output before it has been converted to NO₂ using the NO_x to NO₂ calculator described in Section 4.6.1. The NO_x to NO₂ calculator can also be used to derive monitored road contributions of NO_x from NO₂ diffusion tube results. A summary of these calculations is provided in Table 9.

Table 9 – Monitored NOx and NO₂ concentrations

Verification Location	Monitored Total NO ₂	Defra Background NO ₂	Monitored road contribution NO ₂ (total – background)	Monitored road contribution NOx (total – background)	Modelled road contribution NOx (excludes background)	Ratio of monitored road contribution NOx / modelled road contribution NOx
HILL15	27.2	18.3	8.9	17.6	18.2	0.97
HILL32	31.6	17.7	13.9	27.9	23.4	1.19
HILL35	36.9	18.5	18.4	37.9	29.6	1.28
HILL36	38.5	18.6	19.9	41.4	20.5	2.02
HILL37	39.9	18.6	21.3	44.7	33.7	1.33

Once the monitored and modelled road contributions of NOx (excluding background) have been derived the contributions of NOx are compared and a ratio derived. In this case it is 1.344 and is used to adjust the modelled road contribution of NOx. This is shown in Table 10.

Figure 6 – Linear Regression of Modelled and Monitored NO₂

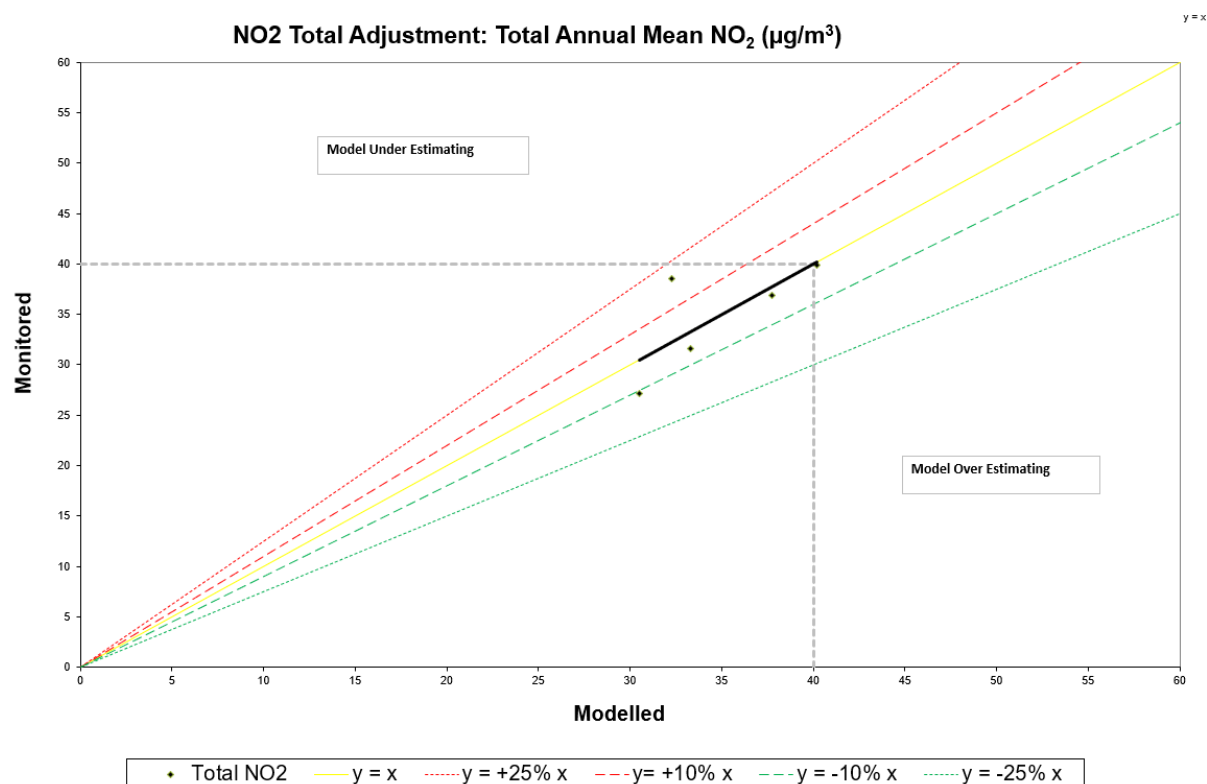


Table 10 – Adjustment of Modelled NO_x Contributions

Verification Location	Adjustment factor for modelled road contribution	Adjusted modelled road contribution NO _x	Modelled total NO ₂ (based on empirical NO _x /NO ₂ relationship)	Monitored total NO ₂	% Difference [(modelled – monitored) / monitored] x 100
HILL15	1.344	24.4	30.5	27.2	12.1%
HILL32	1.344	31.5	33.3	31.6	5.3%
HILL35	1.344	39.8	37.7	36.9	2.3%
HILL36	1.344	27.5	32.2	38.5	-16.3%
HILL37	1.344	45.3	40.2	39.9	0.7%

Following adjustment of the modelled NO_x concentrations by a factor of 1.344 the total NO₂ concentration at the model verification location has been calculated using the method described in Section 4.6.1. The revised NO₂ concentration, shown in Table 10, indicates a more acceptable model performance when compared against the monitored NO₂ concentrations. As such, an adjustment factor of 1.344 has been applied to all modelled NO_x concentrations across the model domain before conversion to NO₂.

5.1.3 Nitrogen Dioxide

Predicted annual mean concentrations for NO₂ at the proposed development in 2019 and 2024 are provided in Table 11. As mentioned in Section 4.6.1, NO₂ concentrations have been calculated from the predicted NO_x concentrations using the latest NO_x-NO₂ conversion spreadsheet available from the Air Quality Archive.

Table 11 – Comparison of Predicted Annual Mean NO₂ Concentrations (µg/m³)

Ground floor receptors (1.5m)					
Receptor ID	Baseline (2019)	Future Baseline (2024)	Future Baseline + Development (2024)	% of AQO	Above/ Below AQO
D1	24.7	25.0	25.0	62.6	Below
D2	24.9	25.2	25.2	63.1	Below
D3	25.2	25.4	25.5	63.6	Below
D4	23.4	23.6	23.6	59.0	Below
D5	23.0	23.2	23.2	58.0	Below
D6	22.9	23.1	23.1	57.8	Below
D7	22.8	23.0	23.0	57.5	Below
D8	23.6	23.8	23.8	59.6	Below

The ADMS predictions for annual mean NO₂ concentrations in 2019 and 2024 indicate that the annual mean objective (40 µg/m³) would be achieved at the modelled receptor locations on the ground floor.

Nitrogen dioxide also has an hourly objective of 200 µg/m³ not to be exceeded more than 18 times in one year. However, the hourly mean concentration has not been calculated directly by ADMS Roads. This is as a result of an evaluation of continuous monitoring data from across the UK that revealed that the relationship between the annual mean and hourly mean NO₂ concentrations was very weak. Nonetheless, research undertaken in 2003¹⁷ has indicated that the hourly NO₂ objective is unlikely to be exceeded at a roadside location where the annual mean NO₂ concentration is less than 60 µg/m³. Given that predicted NO₂ concentration in 2019 and 2024 are below 60 µg/m³ at the modelled receptor locations, the likelihood of the short-term objective for NO₂ being exceeded is low.

¹⁷ Analysis of Relationship between 1-Hour and Annual Mean Nitrogen Dioxide at UK Roadside and Kerbside Monitoring Sites, Laxen and Marner, 2003

5.1.4 Particulate Matter

Predicted annual mean concentrations for PM₁₀ in 2019 and 2024 are provided in Table 12.

Table 12 – Predicted PM₁₀ Concentrations, Annual Mean (µg/m³)

Ground floor receptors (1.5m)					
Receptor ID	Baseline (2019)	Future Baseline (2024)	Future Baseline + Development (2024)	% of AQO	Above/ Below AQO
D1	16.6	16.7	16.7	41.7	Below
D2	16.7	16.7	16.7	41.9	Below
D3	16.7	16.8	16.8	42.0	Below
D4	16.3	16.4	16.4	40.9	Below
D5	16.2	16.3	16.3	40.7	Below
D6	16.2	16.3	16.3	40.7	Below
D7	16.2	16.2	16.2	40.6	Below
D8	16.4	16.4	16.4	41.1	Below

The ADMS predictions for annual mean PM₁₀ concentrations in 2019 and 2024 indicate that the annual mean objective (40 µg/m³) would be achieved at all the modelled receptor locations. In addition, the maximum number of days when PM₁₀ concentrations are more than 50 µg/m³ is 3, less than the 35 exceedances allowed in the regulations.

5.1.5 Significance of additional modelled receptors

As highlighted in Section 4.6.4 and represented in Table 6 and Figure 5, additional receptor locations have been modelled as part of the assessment. The nature of the receptors are residential buildings as well as shops with what appears to be residential dwellings upstairs.

Predictions for annual mean NO₂ and PM₁₀ concentrations in 2024 at the additional receptor locations are provided in Table 13 and Table 14.

Table 13 – Comparison of Predicted Annual Mean NO₂ Concentrations at additional modelled receptor locations

Ground floor receptors (1.5m)					
Receptor ID	Baseline (2019)	Future Baseline (2024)	Future Baseline + development (2024)	Change	Impact
1	34.8	35.4	35.5	0.1	Negligible
2	34.8	35.4	35.5	0.1	Negligible
3	33.5	34.0	34.1	0.1	Negligible
4	33.5	34.0	34.1	0.1	Negligible
5	32.0	32.6	32.6	0.1	Negligible
6	25.5	25.8	25.8	0.0	Negligible
7	24.6	24.8	24.9	0.0	Negligible
8	21.8	21.9	21.9	0.0	Negligible

Table 14 – Comparison of Predicted Annual Mean PM₁₀ Concentrations at additional modelled receptor locations

Ground floor receptors (1.5m)					
Receptor ID	Baseline (2019)	Future Baseline (2024)	Future Baseline + development (2024)	Change	Impact
1	19.1	19.2	19.3	0.0	Negligible
2	19.1	19.2	19.3	0.0	Negligible
3	18.7	18.9	18.9	0.0	Negligible
4	18.7	18.9	18.9	0.0	Negligible
5	18.4	18.5	18.5	0.0	Negligible
6	16.8	16.9	16.9	0.0	Negligible
7	16.6	16.7	16.7	0.0	Negligible
8	16.0	16.0	16.0	0.0	Negligible

Nitrogen dioxide also has an hourly objective of 200 µg/m³ not to be exceeded more than 18 times in one year. However, the hourly mean concentration has not been calculated directly by ADMS Roads. This is as a result of an evaluation of continuous monitoring data from across the UK that revealed that the relationship between the annual mean and hourly mean NO₂ concentrations was very weak. Nonetheless, research undertaken in 2003¹⁸ has indicated that the hourly NO₂ objective is unlikely to be exceeded at a roadside location where the annual mean NO₂ concentration is less than 60 µg/m³. Given that predicted NO₂ concentration in 2019 are below 60 µg/m³ at the additional modelled receptor locations, the likelihood of the short-term objective for NO₂ being exceeded is low.

¹⁸ Analysis of Relationship between 1-Hour and Annual Mean Nitrogen Dioxide at UK Roadside and Kerbside Monitoring Sites, Laxen and Marner, 2003

6 AIR QUALITY NEUTRAL ASSESSMENT

6.1 Introduction

Policy SI 1 within the London Plan states that every development in Greater London be ‘at least air quality neutral’ and not lead to further deterioration of existing poor air quality. This definition comes from the Town and Country Planning Order¹⁹, to which the London Plan refers.

The proposed development is classified as a “minor” development in accordance with 1,000 sq m or less floor space, but as per the air quality neutral guidance, all developments that will produce additional vehicle movements require an assessment.

The air quality neutral assessment has followed the methodology outlined in the Sustainable Design and Construction Supplementary Planning Guidance (SPG)²⁰ and the Air Quality Neutral Planning Support Update²¹. Within these documents, benchmarks have been provided in relation to building and transport emissions, together with a methodology for calculating the building related emissions for a particular development. The building and transport related emissions are then compared to the Building Emissions Benchmarks (BEBs) and Transport Emissions Benchmarks (TEBs) to determine whether the benchmarks are being exceeded. If so, then mitigation measures are required to reduce the site emissions, either by on-site measures or by off-setting.

6.2 Building Emissions

The building emissions have not been calculated as the proposed development is expected to use Air Source Heat Pumps instead of CHP or Biomass boiler system. As such an assessment is not required.

6.3 Transport Emissions

As per the Air Quality Neutral Planning Update, there is no defined Transport Emissions Benchmark (TEB) for the land use category applicable to the proposed development with regards to vehicle emissions and distances. As such, the benchmark for the nearest comparable category, office, has been used. The Transport Emissions Benchmarks (TEBs) are calculated by multiplying the relevant emission benchmarks by the number of dwellings or floor area for commercial use. This is summarised in Table 15 and Table 16.

Table 15 – Transport Emissions Benchmarks (NO_x and PM₁₀)

Land Use	GIA (m ²)	Benchmark Trip Rate	Total Benchmark Trip Rate
School	386	44.4	17,138
Total	386	44.4	17,138

¹⁹ Town and Country Planning (Development Management Procedure)(England) Order, March 2015

²⁰ Sustainable Design and Construction Supplementary Planning Guidance (SPG), Mayor of London, April 2014

²¹ London Plan Guidance Air Quality Neutral, February 2023

Table 16 – Total Transport Emissions (NO_x and PM₁₀)

Land Use	Benchmark Trip Distance	Average Distance per trip (km)	Emissions (g/veh-km)		Total Emissions (kg)	
			NO _x	PM _{2.5}	NO _x	PM _{2.5}
School	17,138	10.8	0.35	0.028	64.8	5.2
Total					64.8	5.2

The proposed development will generate 177 daily vehicle movements. As such, the total trip emissions for NO_x and PM₁₀ have been calculated in Table 17.

Table 17 – Comparison of Total Transport Emissions and Transport Emissions Benchmarks

Land Use	Development Trip Rate	Average distance per trip (km)	Emissions (g/veh-km)		Total Emissions (kg)	
			NO _x	PM _{2.5}	NO _x	PM _{2.5}
School	62,127	10.8	0.35	0.028	234.8	18.8
Total					234.8	18.8

Based on the comparison between the total transport emissions and Transport Emissions Benchmarks (see Table 18) the proposed development does not meet the air quality neutral requirements and therefore mitigation may be required.

Table 18 – Comparison of Total Transport Emissions and Transport Emissions Benchmarks

Pollutant	Total Emissions Benchmark (Kg)	Total Transport Emissions (Kg)	Difference (Kg)
NO _x	64.8	234.8	170.1
PM _{2.5}	5.2	18.8	13.6

Table 19 – Annual Offsetting Amount Calculation

Pollutant	Emission Difference (Tonnes)	Damage Costs (£/Tonne)	Damage Costs (£)
NO _x	0.170	1,567	266.48
PM _{2.5}	0.014	29,631	403.12
Total			669.60

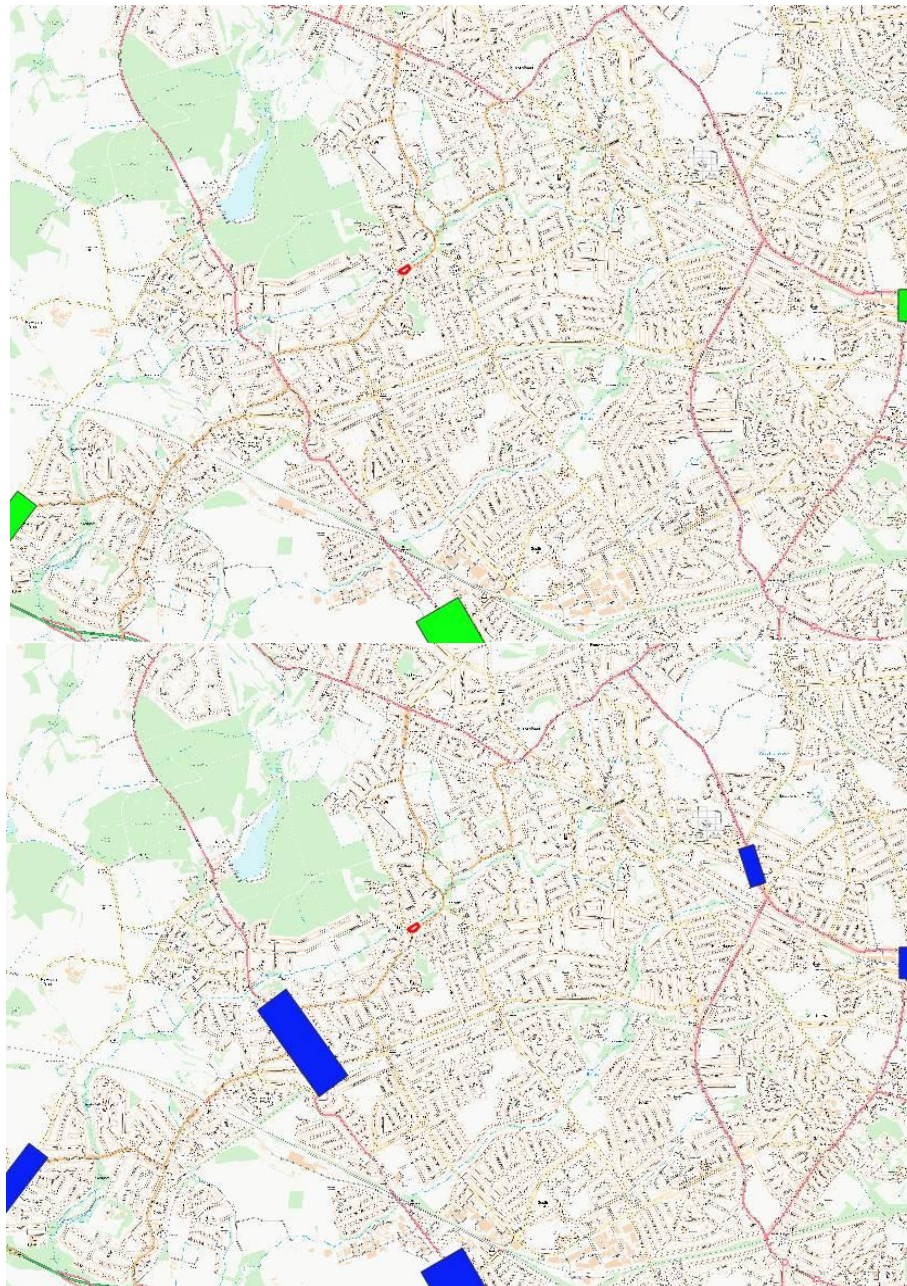
The damage costs attributed to the development have been established as being £27,164.21. This has been calculated over a 30-year period with a 2% uplift per year as per

the February 2023 guidance. The equation that has been used to come to this figure is provided below:

$$Costs = \frac{\{(Annual\ offsetting\ amount) \times [(1 + 0.02)^{30} - 1]\}}{0.02}$$

The sensitivity of the site is deemed to be low due to the absence of any AQMAs or nearby focus areas. Figure 7 illustrates the changing focus area locations between 2016 and 2019 with respect to the site boundary in red, and as such it can be concluded that the site and the surrounding area has reduced in sensitivity in recent years.

Figure 7 – Air Quality Focus Areas 2019 (green) and 2016 (blue)



It has been advised that there has been a travel plan produced for the development which has the following goals:

1. To reduce the number of vehicle trips made by parents/visitors by 5% within 1 year of occupation, by 10% within 3 years of occupation and by 15% within 5 years of occupation,
2. To increase the number of walk and cycle trips made by staff by 5% within 1 year of occupation, by 10% within 3 years of occupation and by 15% within 5 years of occupation,
3. To frequently monitor the use of the cycle parking capacity and increase the provision as demand dictates.

Furthermore, green sustainable measures and other measures that contribute towards long term strategies have also been proposed and should be considered when assessing the mitigation value to offset the damage costs.

Further advice on mitigation measures can be found in the Air Quality Neutral guidance.

7 CONCLUSIONS AND RECOMMENDATIONS

7.1 Impact of Vehicle Emissions

All predicted NO₂ and PM₁₀ concentrations at the modelled receptor locations and existing receptor locations fall below the Air Quality Objective and the changes predicted due to the increase in AADT due to the development once operational are negligible.

7.2 Air Quality Neutral Assessment

The development has been calculated to exceed the Air Quality Neutral Benchmark and as such damage costs have been calculated. These come to a total of £27,164.21 without taking into consideration any already proposed mitigation such as travel plans. The total has been calculated on the basis that the site is in a low sensitivity area as there is no AQMA or nearby focus area. It is therefore reasonable to use £27,164.27 as a starting point for damage cost negotiations.